

### PLAN COMMISSION STAFF REPORT

To:	Members of the Plan Commission		
From:	Tom Vander Woude, Planning Director		
Meeting Date:	February 14, 2023		
Agenda Item:	PC Docket No. 22-025		
Application:	Development Plan		
Hearing:	PUBLIC HEARING		
-	Munster Properties LLC requesting approval of a development plan for a medical office building at 10350 Calumet.		
Applicant:	GastingerWalker& representing Munster Properties LLC		
Property Address: 10350 Calumet Avenue			
Current Zoning:	CD-4.A General Urban A Character District		
Adjacent Zoning: North: CD-4.B South: CD-4.A East: CD-4.A West: CD-4.A			
Action Requested:	Approval of Development Plan		
Additional Actions Requ	ired: Findings of Fact		
Staff Recommendation:	Approval		
Attachments:	Project Narrative for PLANNING COMMISSION APPLICATION prepared by GastingerWalker&, dated 12.22.2022 Munster Properties, LLC - Landlord Core Package Landscaping Plan showing proposed revisions prepared by GastingerWalker& REVISED PLANS: Landlord Core Package Landscaping Plan and Site Plan prepared by GastingerWalker& Exterior building renderings prepared by GastingerWalker& undated		

### BACKGROUND

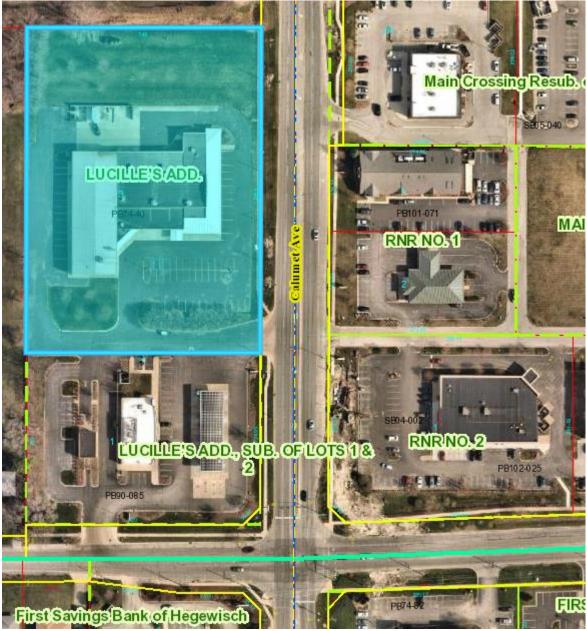


Figure 1 Subject property highlighted in blue.

GastingerWalker& representing Munster Properties LLC has presented plans to reuse the building and lot at 10350 Calumet Avenue. The applicant is seeking to renovate the former Calumet Harley-Davidson dealership and repair shop into a medical office with three tenants. Proposed improvements to the property include an interior remodel, expansion and reconfiguration of the parking lot, a new stormwater detention area, and additional and enhanced landscaping.

> 1005 Ridge Road • Munster, IN 46321 • (219) 836-8810 • Police/Fire Emergencies 911 Police Non-Emergency (219) 836-6600 • Fire Non-Emergency (219) 836-6960 www.munster.org

The subject property includes a 29,754 square foot building with canopies totaling an additional approximately 600 square feet and a parking area with 74 parking spaces. The applicant has an application pending before the BZA for a variance to reduce the number of required parking spaces.

### Discussion

The subject property is located in the CD-4.A zoning district and all proposed changes to the building and lot must comply with the CD-4.A development standards and other general standards.



Figure 2 Recent Google street view of property

### 1. Building Materials

Permitted Primary building materials are brick or natural stone, cast stone, wood or metal Shopfront, terra cotta, ceramic tile, similar materials approved by the Plan Commission. Permitted Accent materials are glass, metal, wood, any primary building material, similar materials approved by the Plan Commission.

The applicant proposes to make minimal changes to the building exterior:

- Existing garage doors will be replaced with storefront window systems with clear glass.
- Existing galvanized metal siding and CMU base on all sides except for the southeast corner will be cleaned and painted gray.
- A section of metal siding at the southeast corner will be replaced with new metal panels.

### 2. Dumpsters

A new brick enclosure is proposed to be constructed at the southwest corner of the property within the 3<sup>rd</sup> Lot Layer.

### 3. Landscaping

Projects that exceed \$100,000 require that all landscaping requirements be met to the extent that they can be met while still providing adequate on-site parking. The requirements include landscape islands within the parking lot and screening from the public right-of-way and adjacent properties. A landscaping plan is provided that shows the following:

- Construction of landscape islands within the parking lot meeting the standards for size and inclusion of trees
- Installation of a Hedge along the Calumet Avenue frontage

As noted above, the applicant has a variance petition pending before the BZA to reduce the number of required parking spaces. The applicant had initially presented a more heavily landscaped plan but reduced the number of landscape islands and amount of lawn area at the direction of the BZA, who asked that additional parking be added to the site. Staff has recommended to the BZA that the initial plan be approved.

Staff notes that the following additional landscape features are missing and must be added to the plan:

- 1. An enhanced hedge along the Calumet Avenue frontage, which includes a 3.5' ornamental fence, a continuous hedge, and trees planted 30' on center.
- 2. A hedge screen along north edge of the property, screening the parking area from the adjacent property.
- 3. Parkway trees planted 30' on center along Calumet Avenue.

### 4. Pedestrian Access

A new pedestrian walkway will be provided between the public sidewalk and the front doors of the building.

### 5. Lighting

A photometric plan and details of the light fixtures have been provided for review. The Town's lighting standards require that illumination of the parking lot and walkways be provided at an average of 1.0-2.5 foot-candles and a minimum of 0.4 foot-candles. The photometric plan shows compliance with this standard. The photometric plan shows 18' tall parking lot lights to be installed around the parking lot and wall packs to be installed on the building. All fixtures are a full cut-off design to reduce light pollution and glare. Specification sheets of the light fixtures have been provided.

Staff notes that the proposed parking lot fixtures are standard off-road styles. The Munster zoning ordinance requires that parking lot fixtures be either colonial, coach, or acorn style.



### Figure 3 Permitted fixtures

1005 Ridge Road • Munster, IN 46321 • (219) 836-8810 • Police/Fire Emergencies 911 Police Non-Emergency (219) 836-6600 • Fire Non-Emergency (219) 836-6960 www.munster.org The proposed medical offices require 5.7 spaces per 1000 square feet of gross floor area. The required parking for this site with a medical building area of 30,177 sf is 173 parking spaces. The applicant has submitted a plan to increase the number of spaces onsite to 156. A variance application is pending before the BZA. If granted, the proposed parking will be permitted.

### 7. Stormwater

A new detention area is proposed for the north edge of the site to compensate for the additional runoff generated by the expanded parking area.

### 8. Miscellaneous

The applicant has proposed to straighten the sidewalk ramp at the existing driveway and upgrade it to ADA compliance.

### MOTION

The Plan Commission may wish to consider the following motion:

Motion to approve PC Docket 22-025 granting approval of a development plan for a medical office building at 10350 Calumet Avenue, upon the following conditions:

- The landscaping plan be revised to include:
  - An enhanced hedge along the Calumet Avenue frontage, which includes a 3.5' ornamental fence, a continuous hedge, and trees planted 30' on center.
  - A hedge screen along north edge of the property, screening the parking area from the adjacent property.
  - Parkway trees planted 30' on center along Calumet Avenue.
- The lighting plan be revised to include acorn, coach, or colonial-style fixtures.

22 December 2022

### RE: Project Narrative for PLANNING COMMISSION APPLICATION 10350 Calumet Avenue, Munster, Indiana 46321

### **ATTACHMENTS**

The exhibits included in this Planning Commission Application include:

- 1. Planning Commission Application form with Owner consent signature page, proof of ownership.
- 2. Written narrative (this document)
- 3. Exterior Renderings
- 4. Site Plan drawing set including Existing Condition, Demolition Plan, Site Plan, Grading Plan, Utility Plan, Erosion and Sediment Control Plan, Landscaping Plan, Site Lighting Photometrics, and Truck Turning Study.
- 5. Survey

### **OVERVIEW**

The current building at 10350 Calumet Avenue has been purchased by Munster Properties, LLC with the building being divided into 3 tenant spaces all to be business occupancy falling under Office Use Category - Medical or Dental Office / Medical or Dental Clinic / Outpatient Clinic in the Munster Character-Based Code.

The tenant spaces will include an ambulatory surgical center (Plum Creek Surgery Center), an orthopedic clinic (Midwest Orthopaedic Consultants), and a future tenant anticipated to be a medical office tenant.

Beyond the individual improvement work for each tenant space, the building will have a scope of work under the Landlord Core package which will capture work completed to common core spaces (main entry, public restrooms, MEP systems), addition of drive-thru canopy, exterior envelope repairs to the existing building, all site improvements (paving, landscaping, site lighting, etc.), and preparing the shell space for future tenant.

The building is anticipated to be permitted with the Town of Munster through 4 drawing packages:

Drawing Package #1 – Plum Creek Surgery Center Tenant Improvements (submitted to IDHS October 2022)

Drawing Package #2 – Munster Properties Landlord Core (to be submitted December 2022)

Drawing Package #3 – Midwest Orthopaedic Consultants Tenant Improvements (to be submitted December 2022)

Drawing Package #4 – Future Tenant Improvements (TBD)

### **UTILITIES**

The improvements needed for the proposed use of the building include upgrading the existing water line to 3" and upgrading the sanitary to 6". Water and electrical will have one master meter with submetering for tenants. The existing fire department connection and 6" fire line is to remain. The existing well is to be closed.

### PARKING

The building was originally constructed in 2001 with 70 parking spaces, which has been increased slightly to the current parking count of 74 parking spaces.

In reviewing the Munster Character-Based Code, the site use was updated from the previous building use as a Harley Davidson dealership to Office Use Category - Medical or Dental Office / Medical or Dental Clinic / Outpatient Clinic.

This Office Use Category has a parking ratio of 5.7 spaces per 1,000 square feet of floor area.

Using the building area of 30,177 sf, that gives a required parking load of 173 parking spaces.

Based on the existing layout of drives, parking spaces, and easements, we were able to add 64 for a total of 134 parking spaces. This total count includes ADA parking provided, space needed for exterior equipment, landscaping requirements across the entire site, and site area set aside for stormwater detention at the north edge of the site.

The parking ratio for this layout is 4.4 spaces per 1,000 sf.

In looking at other standards, the ITE 4<sup>th</sup> edition shows Medical clinic parking loading at 4.27 spaces per 1,000 sf – which translates to 129 required parking spaces.

Additionally, in looking at other recently constructed properties, a similar project at 730 45<sup>th</sup> Street (Orthopedic Specialists of Northwest Indiana appears to provide approximately 101 spaces for their building of similar use of 27,608 sf. This gives them a parking load of 3.69 spaces per 1,000 sf. Using that ratio on our site, the required parking would be 112 spaces.

### **LANDSCAPING**

The current site has the majority of its greenspace at the north end with greenspace also provided along Calumet Ave. to the east, screening parking to the south, and at the existing transformer on the west.



The proposed site plan is designed to meet Munster Code District Standards

- First Lot Layer > 10 ft, min. 30% landscaped
- Min. 25% of landscaped area must be groundcover, evergreen trees, or shrubs.
- First Lot Layer > 15 ft, 1 tree per 30 ft of non-building Frontage
- Hedge Screen height 3 to 3.5 feet, 15 feet O.C., 90% opacity @ Front Lot Layer
- Hedge Screen height 5 to 6 feet, 80% opacity @ Front Lot Layer I
- Minimum 5 ft landscaped buffer at parking fronting
- At least 1 tree per 2,000 sf of parking lot area

### **STORMWATER DETENTION**

The existing site does not include any stormwater structures, with all runoff captured into the municipal storm system.

To detain the stormwater due to increased site paving, the north portion of the site has been sized to meet the storm calculations provided by the civil engineer.

### ENTRY DRIVEWAY

The driveway into the site is through a shared entry drive with the Graham's Market BP gas station from Calumet Ave. It is currently wider than the 24 ft. max width for driveways in non-residential first lot layers.

With the shared drive being with a gas station, there was the question of turning radius needed for large vehicles, especially tanker trucks.

A turning radius study was completed to ensure a tanker truck (WB-50 shown) could stay in its lane turning off of and on to Calumet Ave. For this reason, it was recommended by our civil engineer to keep the existing condition shown. This study is provided as a full-size sheet from the engineer, with visual also shown in the visual narrative.

### SIDEWALK IMPROVEMENTS

To allow for better pedestrian walkability, the existing sidewalk along Calumet Ave. is shown revised at the entry drive. The revised sidewalk provides a new ADA Sidewalk Ramp aligned with the existing sidewalk ramp on the south side of the existing curb cut.

Additionally, an ADA Sidewalk Ramp from the existing sidewalk on Calumet Ave. is provided at the north end of the site with striped pedestrian walkway to the existing sidewalk at the east side of the building.



### **MONUMENT SIGN**

The existing monument sign is located at the northeast corner of the site in the expanded drive lane of the proposed expanded parking area. The revised greenspace to the north of the current monument sign location is dedicated for stormwater detention.

We are showing the relocated monument sign at the southeast corner of the site at the entry drive. The proposed location is shown inset from the utility easement to prevent the sign or sign base footings from blocking utility access.

### TRASH ENCLOSURE

The existing trash enclosure is 3-sided CMU clad in red brick to match the existing east façade with open 4<sup>th</sup> side facing west.

The trash location is being moved northwest to allow for expansion of parking. The new enclosure is shown compliant with the standards of fully enclosed on 3 sides with 4<sup>th</sup> side a self-closing gate (Table 26-6.405.A-6 District Standards)

### I. PARCEL INFORMATION

1.	<b>Current Parcel Information</b>	
	Source:	Town of Munster Zoning Maps
	Property ID:	450636476009000027
	Address:	10350 Calumet Avenue, Munster, Indiana 46321
	Legal Description:	10350 Calumet:
	-	Lucille's Addition Lot 3
	Class:	454 – Auto sales & service
	Zoning Class:	CD-4. A
	-	General Urban – A District
		(reference Munster Character-Based Code)
	Special Restrictions:	Ground Floor Residential Use Restriction
2.	Assessor Information	
	Source:	Lake County Indiana Assessor
	Local Parcel ID:	007-18-28-0560-0003
	Parcel ID:	45-06-36-476-009.000-027



Address:	10350 Calumet Avenue, Munster, Indiana 46321
Legal Description:	LUCILLE'S ADDITION LOT 3
Class:	454 – Auto sales & service
Tax District:	028 – Munster Corp (North)
Neighborhood:	Neighborhood- 18910 / 18910-027 / 1.0000
Township:	0007 - NORTH TOWNSHIP

### 3. Building Owner Information

Building Owner: Munster Properties, LLC 10719 160<sup>th</sup> Street Orland Park, IL 60467

### 4. Building Information

Year Built:	2001 with addition in 2014
Property Area:	3.768 acres / 164,149 sf (per Alta survey)
Building Area:	30,177 sf

### 5. New Parcel Information

Class:	Office Use Category - Medical of Dental Office / Medical or Dental Clinic / Outpatient Clinic **Permitted in CD-4. A Zoning District
Zoning Class:	CD-4. A
C	General Urban – A District
	(reference Munster Character-Based Code)
Parking Load Requirements:	5.7 spaces per 1,000 square feet of floor area
	Calculation: 30,177 sf / 5.7 ratio = 172

### II. CODE INFORMATION

### 1. Building Code

Municipality:	Town of Munster, Indiana
Model Codes:	State of Indiana Building Codes per Municipal Ordinance Sec. 26-33

Indiana Building Code 2018 International Fire Code 2018 International Plumbing Code 2018 International Mechanical Code 2018 International Fuel Gas Code 2018 International Energy Conservation Code



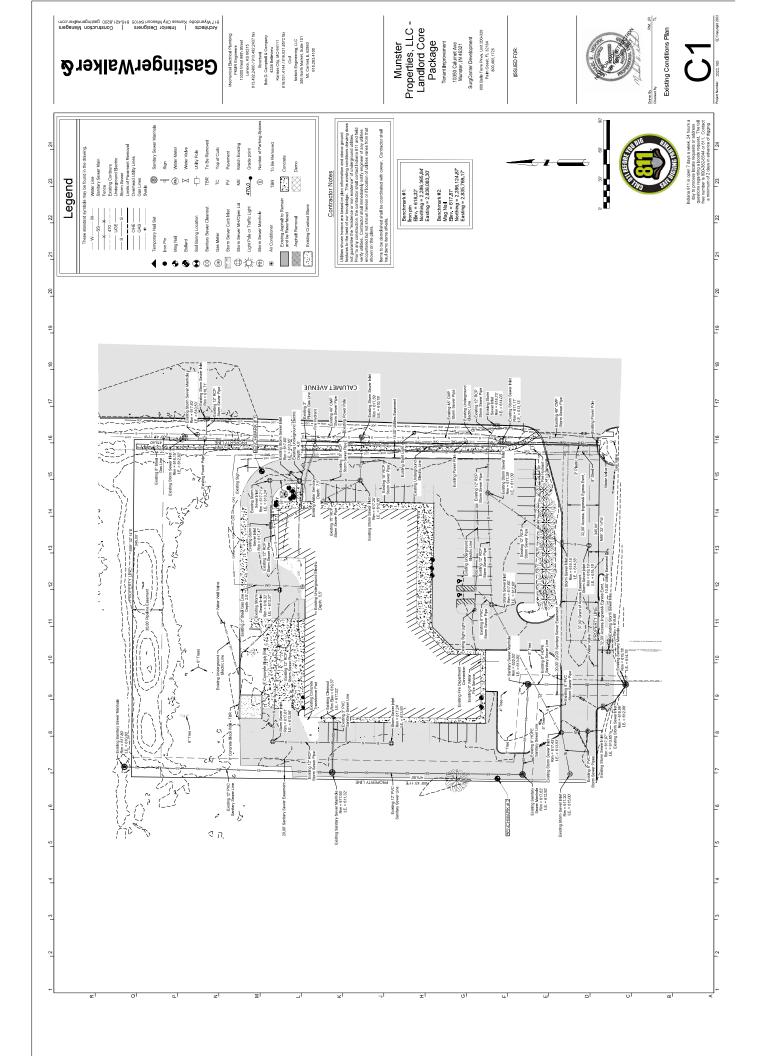
2017 National Electrical Code

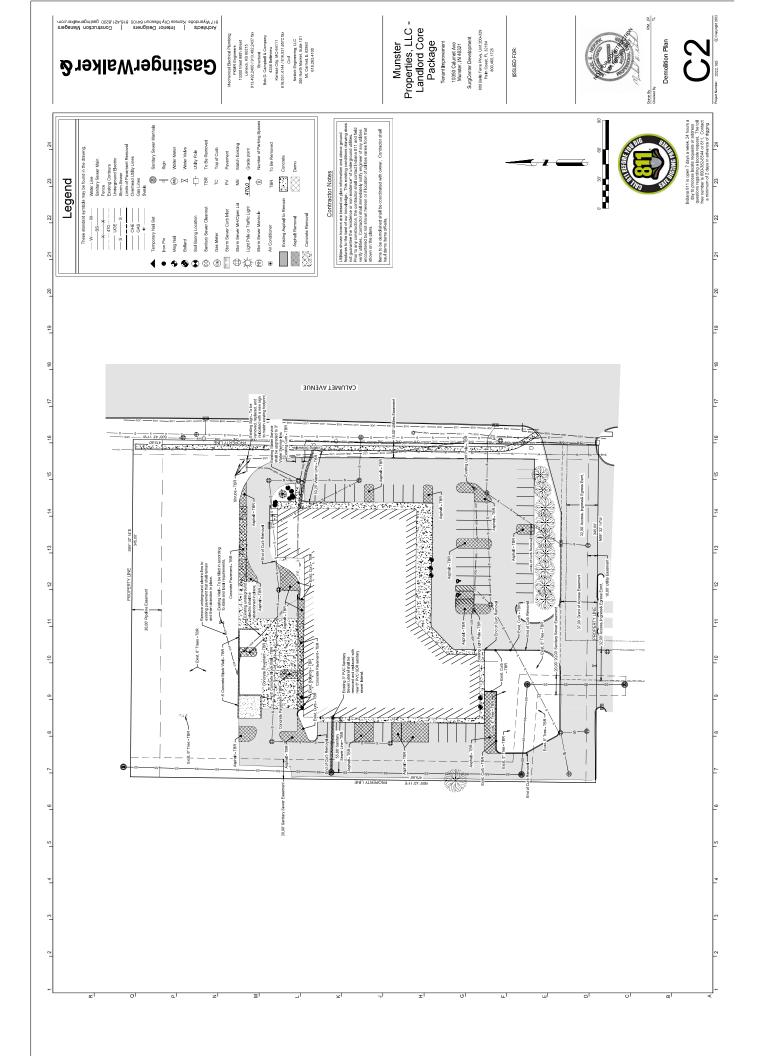
### 2. Original Code Data from 2001

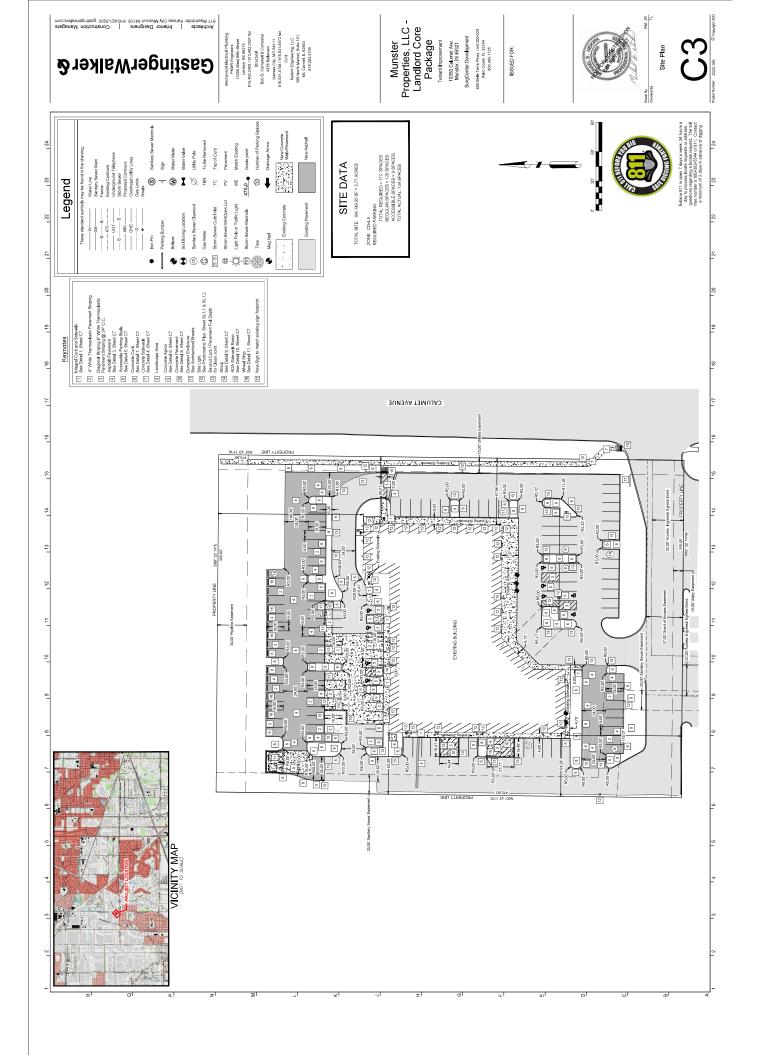
Source: Building Code:		ruction drawings dated 5/16/2001 ng Code 1998 Edition	
Occupancy:	B / S-3		
Construction Type:	V-N		
Total Building Area:	25,574 sf	25,574 sf	
Zoning:	C-I Highway Commercial		
Parking Provided:	68 spaces, 2 ADA spaces (70 total)		
Fire Suppression:	Fully sprinkler	ed to S-3 occupancy requirements	
Structural Design Criteria:	Snow Load:	30 psf	
	Wind Load:	85 mph	
	Exposure:	В	

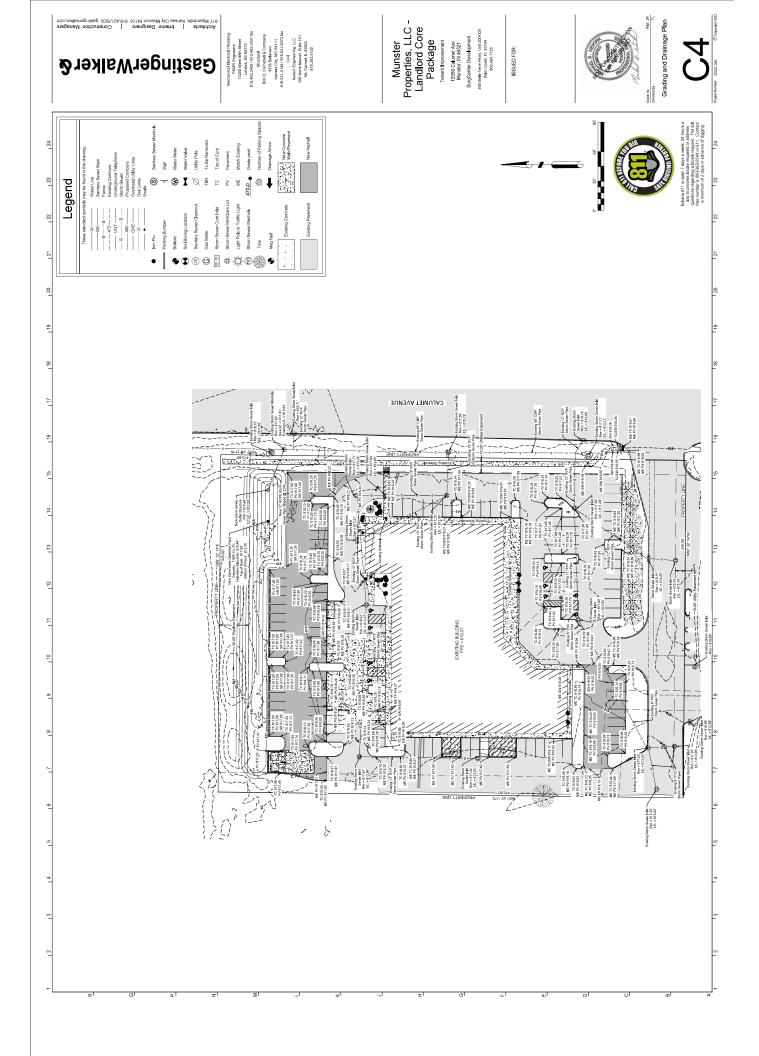
\*\*Building renovated with addition in 2013

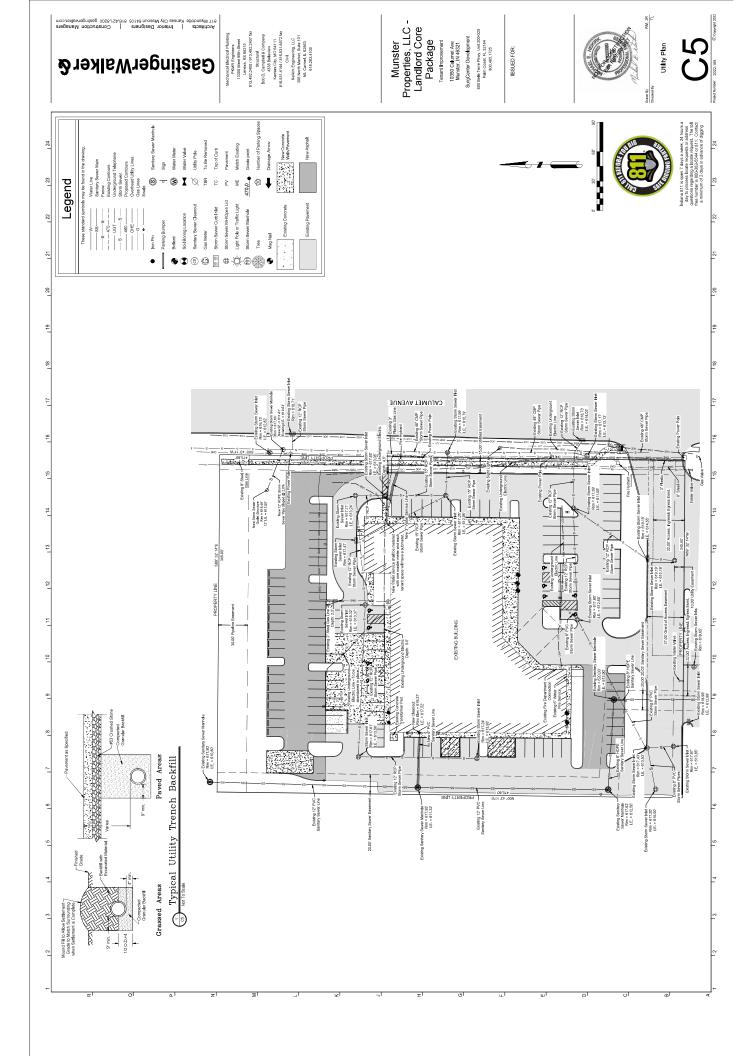


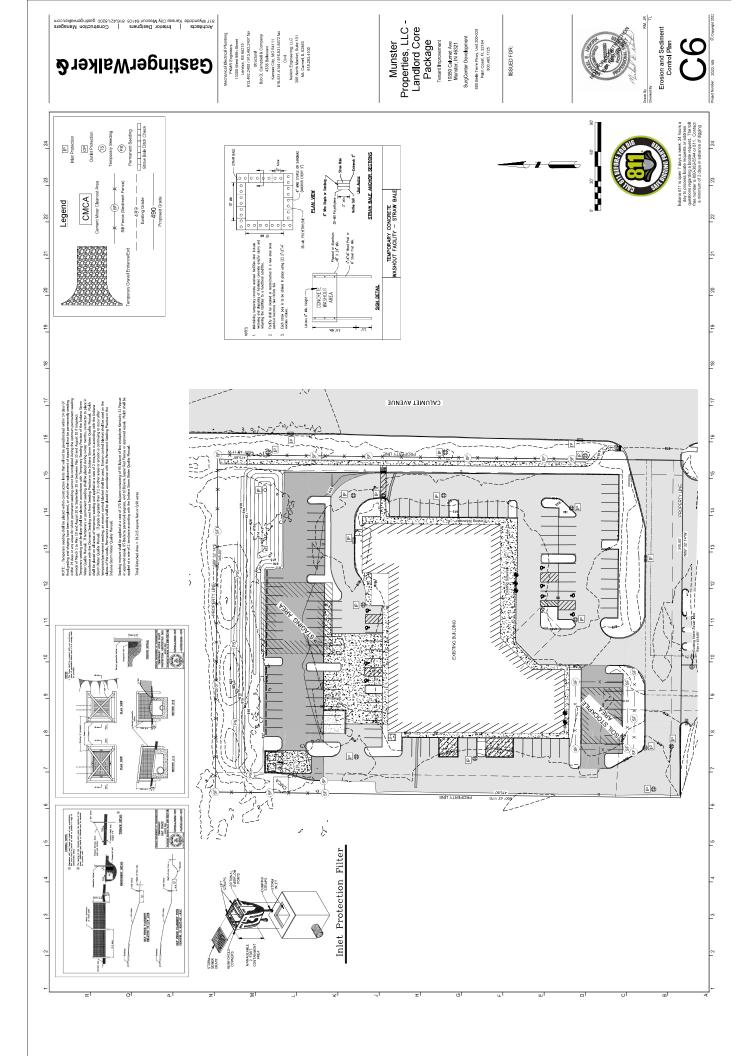


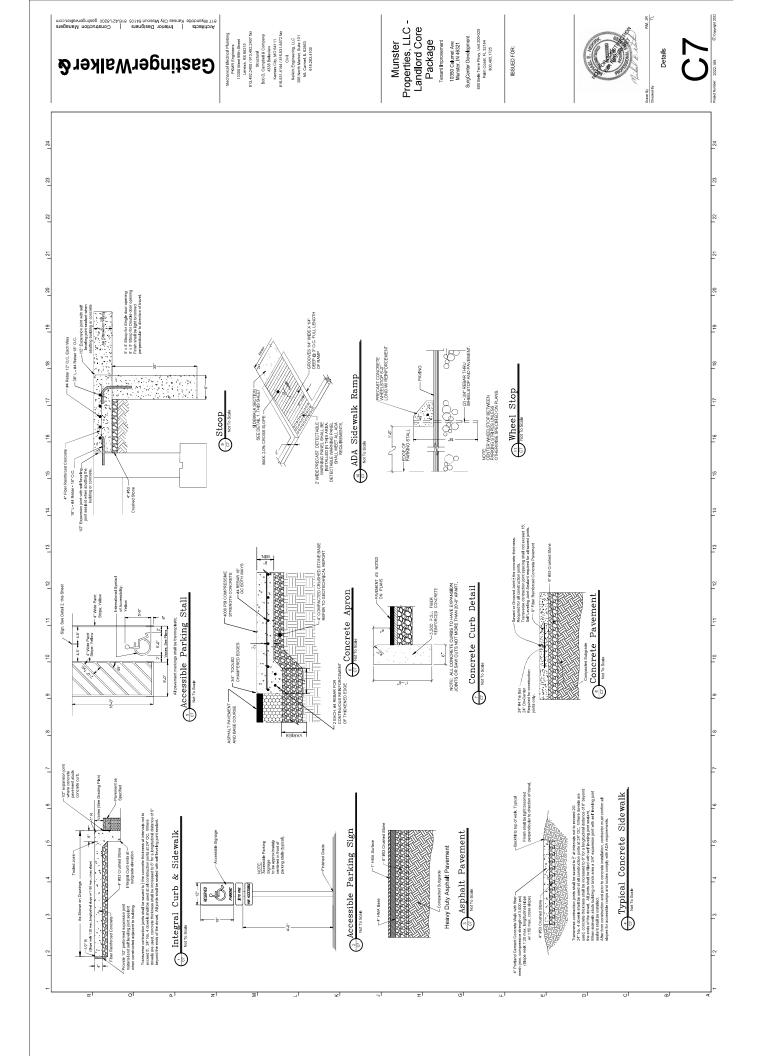


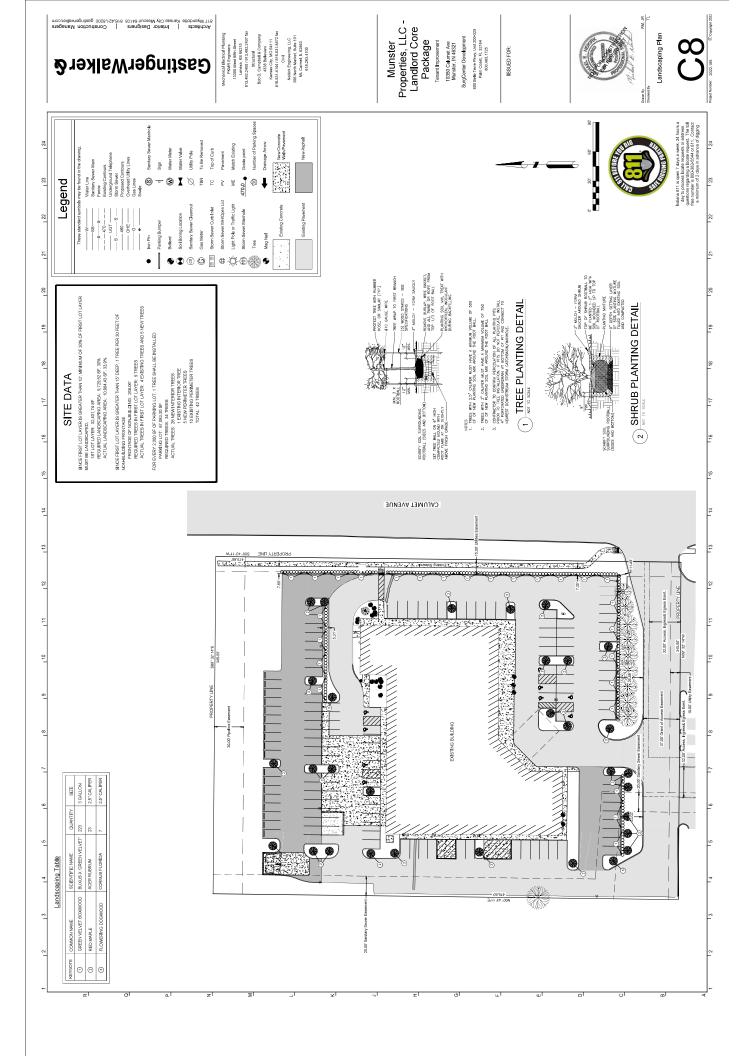








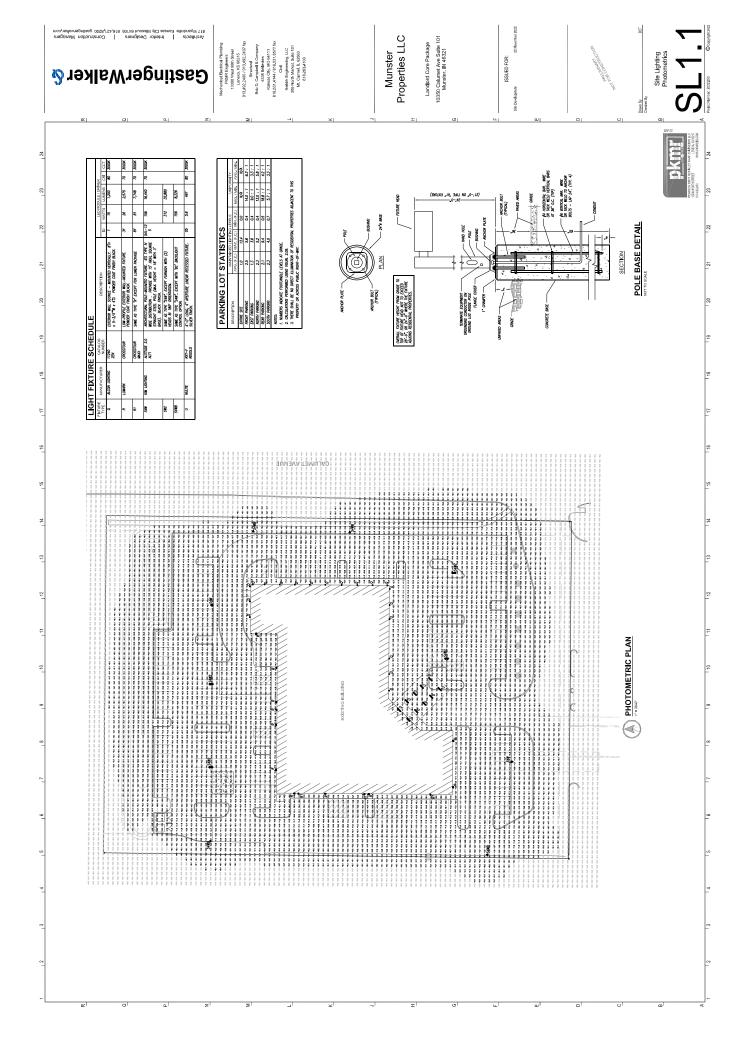


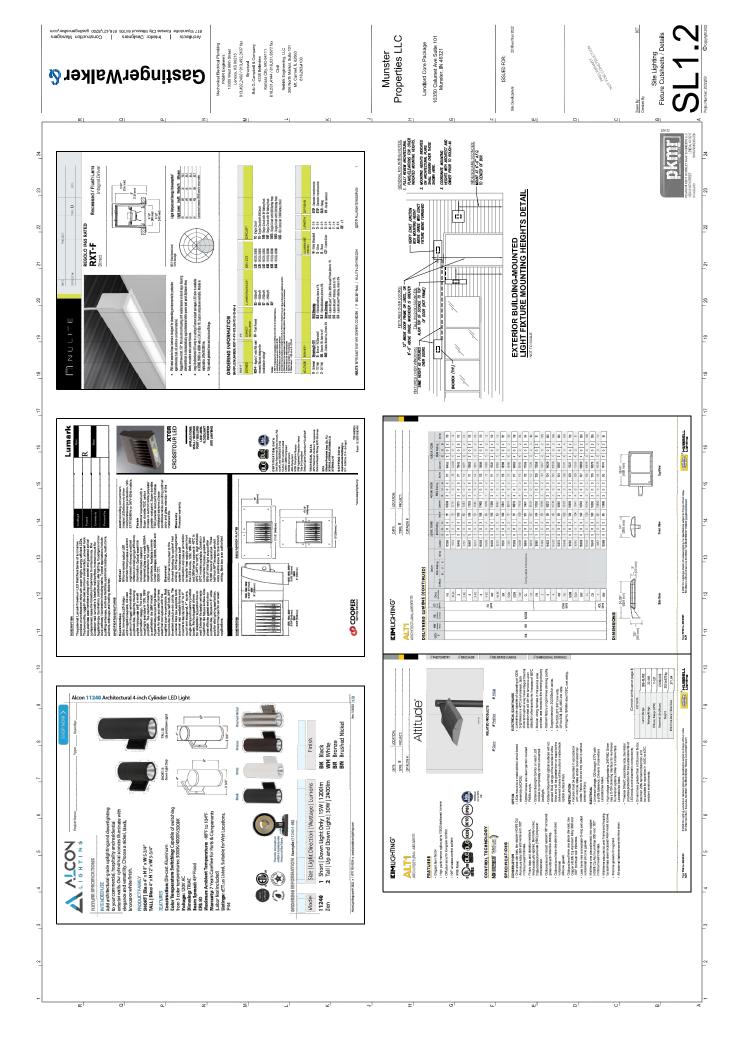


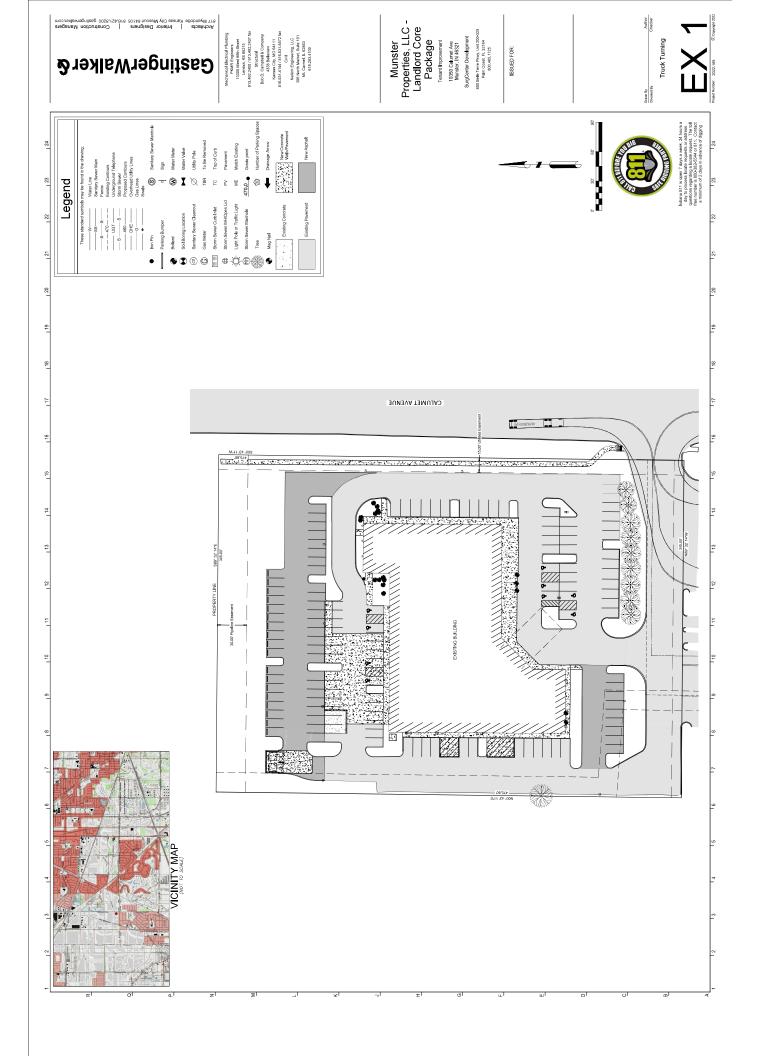
	GastingerWalker <i>&amp;</i>	Theorem Haranson menorgy any and menorgy any and support of the second second second second second second menorgy and second sec	Munste Properties, I Landlord C Packagi Togan Improven Masser Mass Surgante New Masser Park Masser Par	Dente Specification Control Co
121 122 123 124	<ol> <li>House, S. B. S. S.</li></ol>	<ol> <li>Charles Anterior State of Control and Con</li></ol>	<ol> <li>Constructional and a constructional and constructional and a constructional and a constructional and</li></ol>	<text></text>
117 118 119 120	<ol> <li>Bennerskie Heilenberger (A) (20 (4) (4)) and (4) strategy and (2016) Strategy (4)-25 (4) (4) (4) (4) (4) (4) (4) (4) (4) (4)</li></ol>	<ol> <li>Characteria determination of the model of th</li></ol>	<ol> <li>Transmission and the structure of the struct</li></ol>	C Provide structure diseased was used to be a set of the structure diseased was used to be a set of the structure diseased was a set
13 14 15 16	<ul> <li>e. evaluation a new neuron of monomeration of mon</li></ul>	<ol> <li>Carato, Las transmistration and construction and construction</li></ol>	<ul> <li>and the discretion of many control of many contro</li></ul>	
19 10 11 12	<ol> <li>Charlow and warrant statistical and dispersional and an advance of proper statistical and advances and advanc</li></ol>	<ol> <li>and the structure of the st</li></ol>	<ol> <li>Other Schröder, Schreiber Kanner, Mensent Ansteiner, Mens</li></ol>	<ol> <li>Andre and an experimentary control and a control of control and a control and a control of contro and a control of control and a control of control and contro</li></ol>
16 17 18	<ol> <li>WILT WILL WILL WILL</li> <li>WILL WILL WILL</li> <li>WILL WILL WILL WILL WILL WILL WILL WILL</li></ol>	<ol> <li>Hanger Landongen and Kanada and Hange And H</li></ol>	<ol> <li>Chancelli Tarlia Manuality and Chancelli Annuality and Chancelli</li></ol>	and an advance of the second secon
3 14 15	ation, and the second	<ol> <li>Constructional structure and st</li></ol>	a bindiveria providencial anging and anging and anging and anging and anging and anging and anging and anging and anging angin	7         3
-	<u>حا</u> ۲ کا کا	اہ ا⊻ اہے ا≩	≖ تا ت	ר וס וס הם שירים שירי שירים שירים שירי שירים שירים שירי

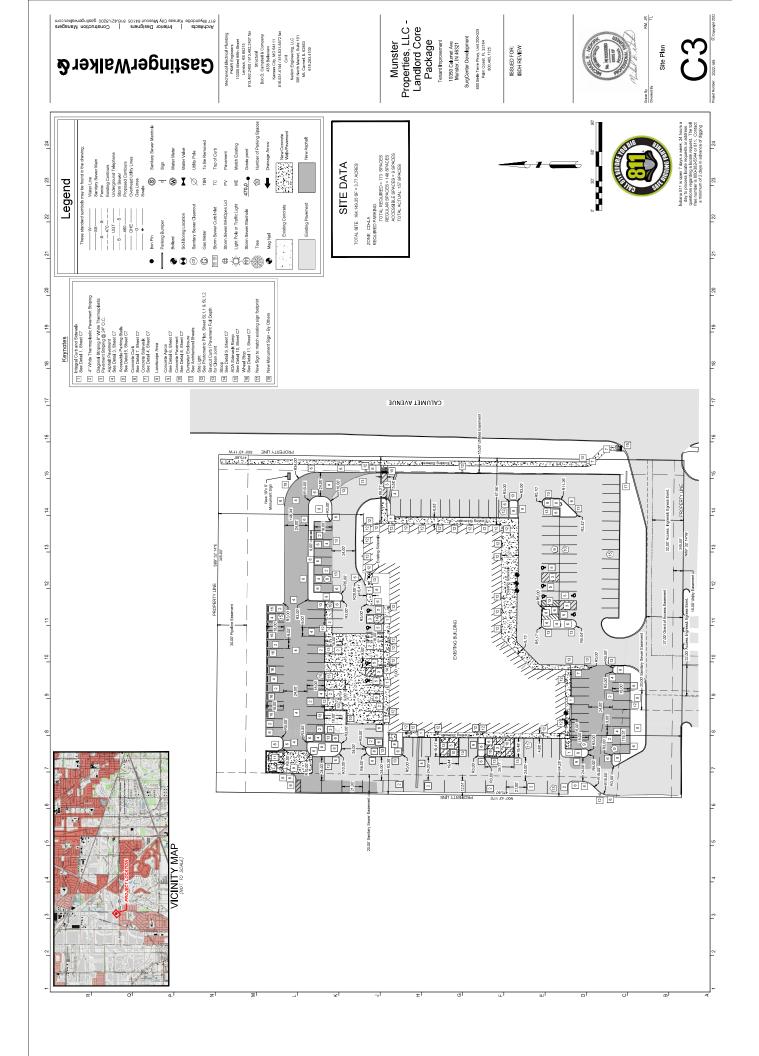
endulting to the second secon

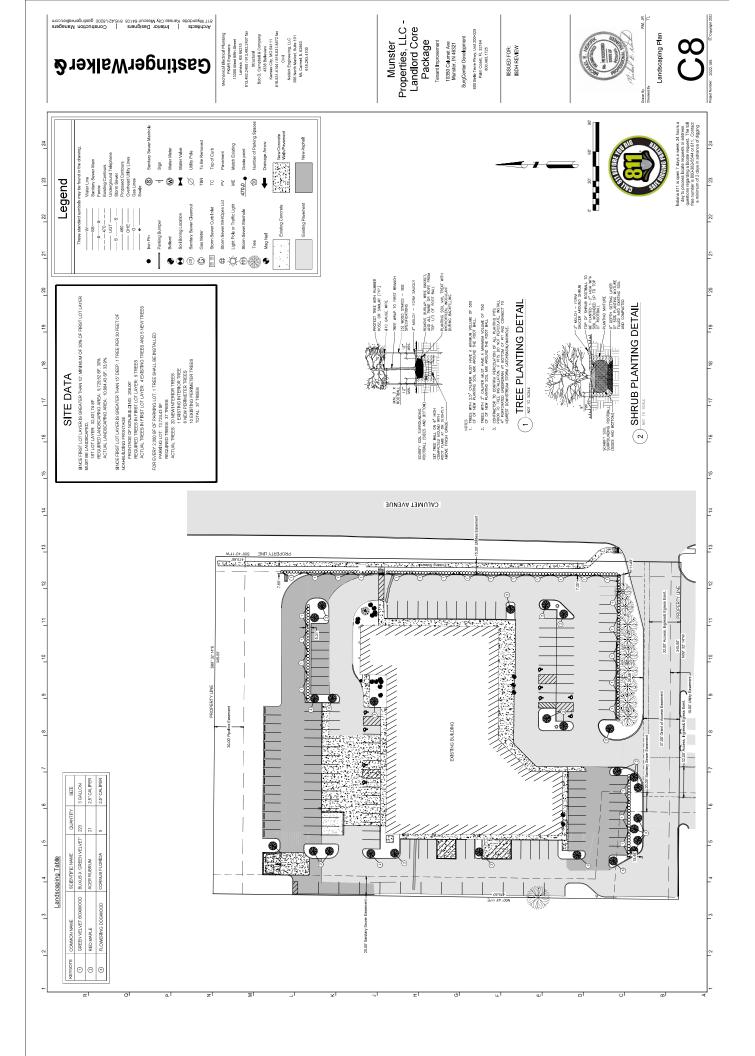
A more and the second s	A commul (1888) e18.263.400 Properties, LLC - Landlord Core Package Temet Improvement Tosso cumar Ave Mussel, N. 4527 SugConter Development enter Ave Mussel, N. 4527 SugConter Development enter Ave Mussel, N. 4527 SugConter Development enter Ave Mussel, N. 4527 SugLorent Personal Trans	the second secon
<page-header><list-item><list-item><list-item><list-item><list-item></list-item></list-item></list-item></list-item></list-item></page-header>	<ol> <li>e. example of performance and per</li></ol>	<ol> <li>C. H. C. M. C. M.</li></ol>
18         19         10         10         10           10 </th <th><text></text></th> <th><ol> <li>Construction of the second seco</li></ol></th>	<text></text>	<ol> <li>Construction of the second seco</li></ol>
Protection in the second se	<ol> <li>Charlen and Annuel And Charlen and Annuel Annuel</li></ol>	<ol> <li>Sector and a sector and a secto</li></ol>
<page-header></page-header>	<ol> <li>Control control control (1)) control (1)) control (1) control (1)) control (1) control (1)) control (1) control (1) control (1)) control (1) contro (1) control (1) control (1) control (1) control (1) control (</li></ol>	<text><text><list-item><list-item><list-item><list-item></list-item></list-item></list-item></list-item></text></text>
1         1         8           1.1         2013.         2014.	<ol> <li>Cherchter Stephen, Same Davie and Same and S</li></ol>	(a) considering constraint ensurements of memory of propertication and anticological ensurement ensurements. Constraint ensurement ensurements and anticological ensurement ensurement ensurement and anticological ensurements. In Advancement ensurement ensurement of the ensurement ensurement of the ensurement ensurem
<ol> <li>12 12 12 12 12 12 12 12 12 12 12 12 12 1</li></ol>	<ol> <li>Contrast contrast contrast</li></ol>	<ol> <li>Sensor procession: Constructional Construction Constructi</li></ol>
<u>e</u> l ol <u>a</u> l zi <u>z</u> i _	אן אין דן סו דען	, שו סי וס שו אל

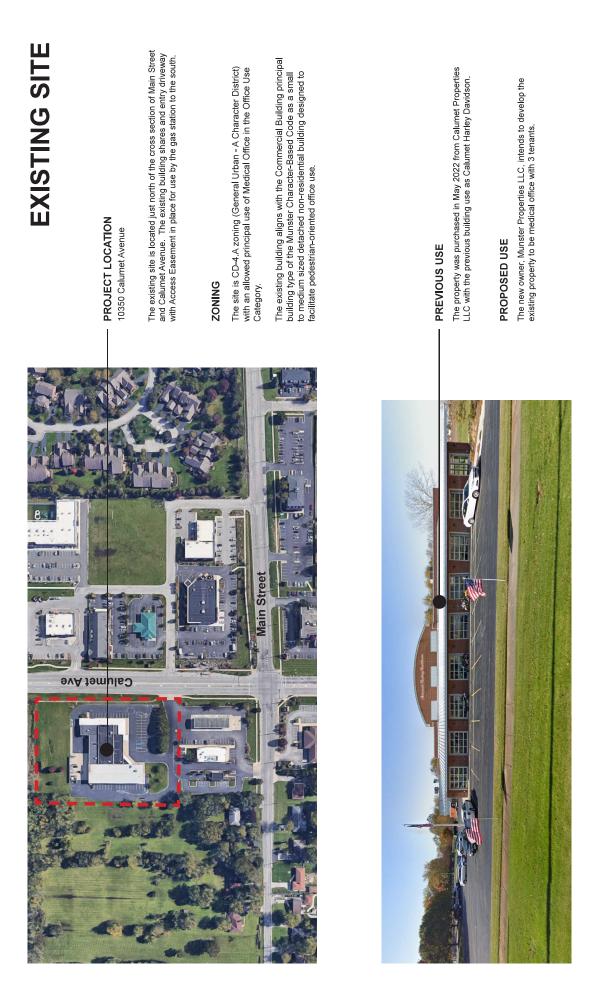






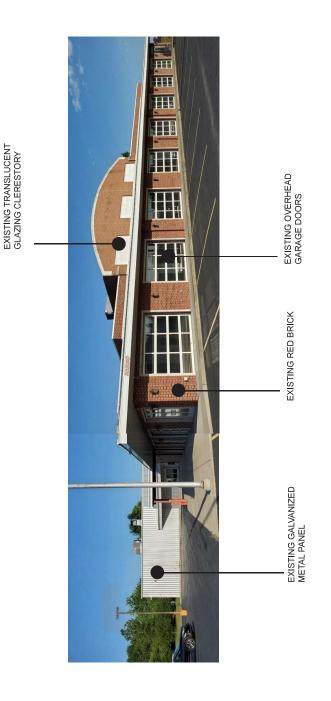




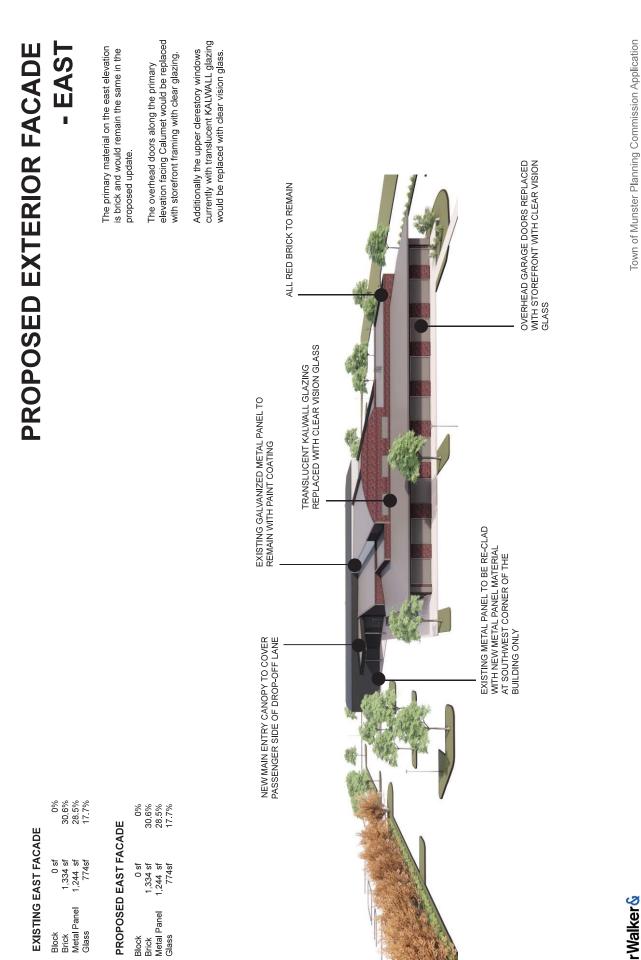


# EXISTING EXTERIOR FACADE - EAST





Town of Munster Planning Commission Application



# EXISTING EXTERIOR FACADE - SOUTH



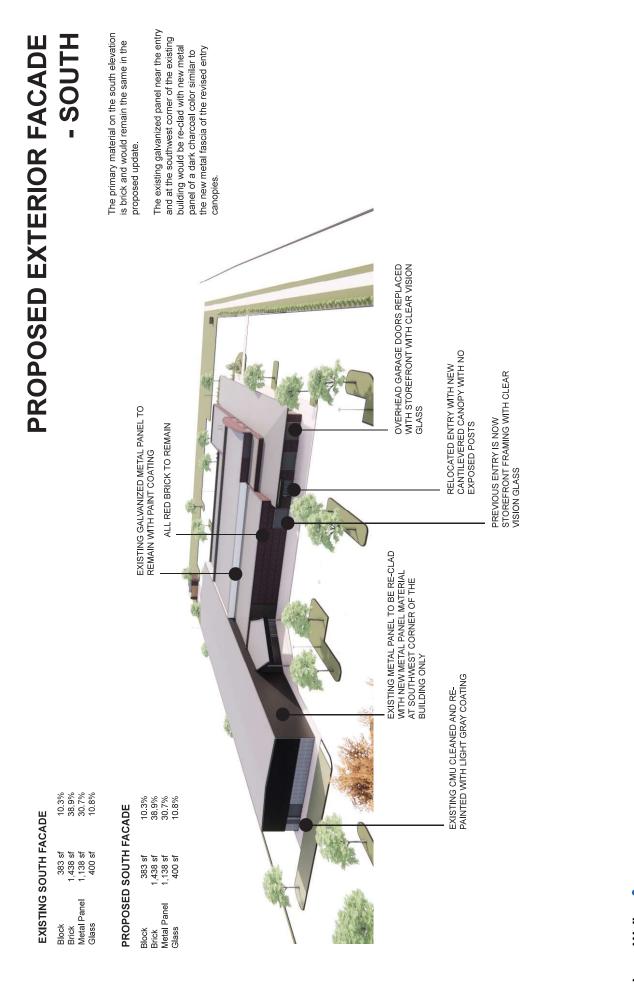
Town of Munster Planning Commission Application

10.3% 38.9% 30.7% 10.8%

383 sf 1,438 sf 1,138 sf 400 sf

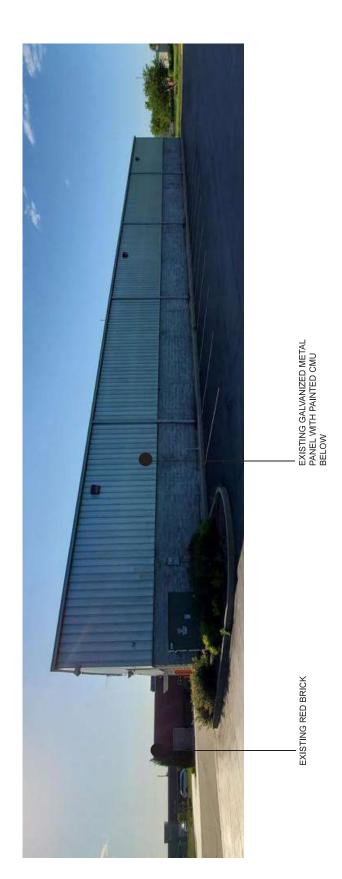
Block Brick Metal Panel Glass

**EXISTING SOUTH FACADE** 

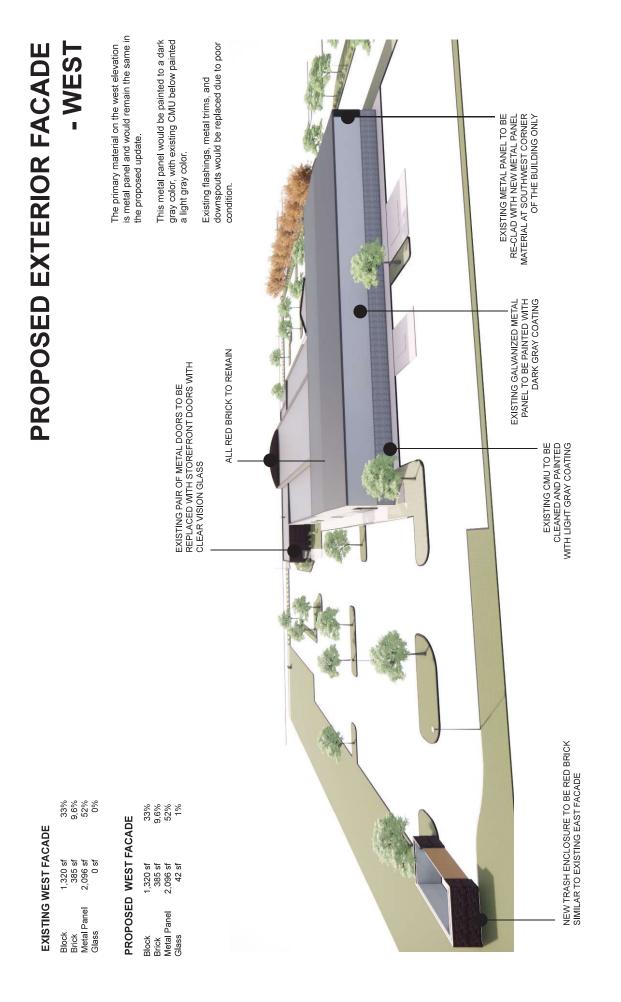


# EXISTING EXTERIOR FACADE - WEST

ЭЕ	33% 9.6% 52% 0%	
EXISTING WEST FACADE	1,320 sf 385 sf 2,096 sf 0 sf	
EXISTING \	Block Brick Metal Panel Glass	



Town of Munster Planning Commission Application



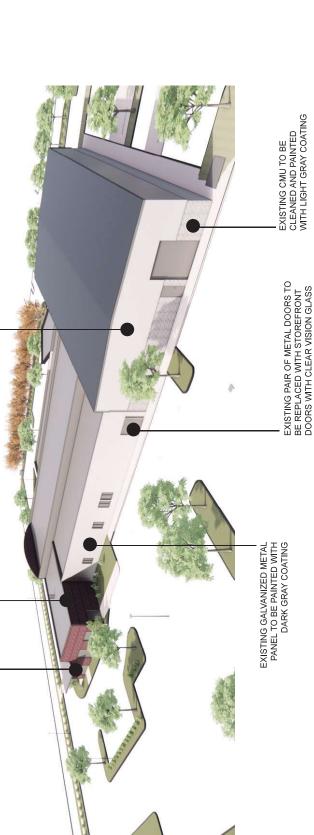
Town of Munster Planning Commission Application

# EXISTING EXTERIOR FACADE - NORTH

ADE	8.3% 15.3%	63% 6.7%
EXISTING NORTH FACADE	348 sf 640.2 sf	2632.8 st 280.7 sf
EXISTING	Block Brick	Metal Panel Glass



Town of Munster Planning Commission Application



# **PROPOSED EXTERIOR FACADE** - NORTH

The primary material on the north elevation is metal panel and would remain the same in

the proposed update.

This metal panel would be painted to a dark gray color, with existing CMU below painted a light gray color.

EXISTING GALVANIZED METAL PANEL TO BE PAINTED WITH DARK GRAY COATING

ALL RED BRICK TO REMAIN

OVERHEAD GARAGE DOOR REPLACED WITH STOREFRONT WITH CLEAR VISION GLASS

ADE	α
FAC	ۍو د
ORTH	248
N DN	
EXISTI	alock

8.3%	15.3%	63%	6.7%	
348 sf	640.2 sf	2632.8 sf	280.7 sf	
Block	Brick	Metal Panel	Glass	

8.3%	15.3%	63%	9.2%
348 sf	640.2 sf	2632.8 sf	384 sf
Block	Brick	Metal Panel	Glass